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BEFORE THE FEDERAL ELECTION COMMISSION				
In the Matter of)			
MUR 7134 Newt 2012 and Taylor O. Swindle as treasurer) DISMISSAL AND) CASE CLOSURE UNDER THE) ENFORCEMENT PRIORITY) SYSTEM			

GENERAL COUNSEL'S REPORT

Under the Enforcement Priority System, the Commission uses formal scoring criteria as a basis to allocate its resources and decide which matters to pursue. These criteria include, without limitation, an assessment of the following factors: (1) the gravity of the alleged violation, taking into account both the type of activity and the amount in violation; (2) the apparent impact the alleged violation may have had on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in potential violations of the Federal Election Campaign Act of 1971, as amended (the "Act"), and developments of the law. It is the Commission's policy that pursuing relatively low-rated matters on the Enforcement docket warrants the exercise of its prosecutorial discretion to dismiss cases under certain circumstances. The Office of General Counsel has scored MUR 7134 as a low-rated matter and has determined that it should not be referred to the Alternative Dispute Resolution Office. ¹

The Office of General Counsel recommends that the Commission exercise its prosecutorial discretion and dismiss the allegation that Newt 2012 and Taylor O. Swindle in his official capacity as treasurer (the "Committee") violated the Act when it misreported debt owed by the Committee.²

The EPS rating information is as follows: Newt 2012 filed: Oct. 31, 2016.

Complaint filed: Sept. 14, 2016. Response from

Compl. at 2.

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- 1 The Complainant asserts that the Committee's Debt Settlement Plan, filed with the Commission,
- 2 inaccurately disclosed debt owed to his company, Security Financial Enterprises, Inc. ("SFE"), for
- 3 office space the Committee leased during the 2012 election cycle.³ The Complainant asserts that the
- 4 Committee owes \$3,815.55⁴ rather than \$1,830.45, the amount the Committee disclosed.⁵ Further,
- 5 the Complainant suggests that the Committee should have reported the debt as disputed if it thought
- 6 it owed the lower amount. 6 The Complainant also states he would like full payment. 7
 - The Committee asserts that its debt reporting is accurate, the Complainant's company improperly assessed late fees, and the Complainant is improperly using the enforcement process to collect a commercial debt.⁸ The Committee offers to amend its Debt Settlement Plan to
- indicate that the debt is disputed, and states that it will continue to discuss the dispute with SFE
- outside of the Commission's enforcement process.9
 - Committee treasurers are required to file reports of receipts and disbursements in accordance with the provisions of the Act.¹⁰ The reports must include the amount and nature of outstanding debts and obligations owed by or to the political committee.¹¹ Further, the Commission's regulations

ı Id.

⁴ *Id.*; see also Compl. Ex. E. Complainant states that the amount owed is \$2,430.45, the remaining balance for the lease, plus \$1,385 accrued interest, for a total of \$3,815.55.

⁵ Id. See also FEC Form 8, Debt Settlement Plan, http://docquery.fec.gov/pdf/846/201608020300092846/201608020300092846.pdf (Aug. 1, 2016).

id.

⁷ Id.

Resp. at 5-6. In addition to the interest charge, the Committee disputes \$600 in payments that the Complainant does not acknowledge.

⁹ *Id.* at 5.

⁵² U.S.C. § 30104(a)(1), 11 C.F.R. § 104.1(a).

¹¹ 52 U.S.C. § 30104(b)(8); 11 C.F.R. § 104.3(d).

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Dismissal and Case Closure Under EPS MUR 7134 (Newt 2012) General Counsel's Report Page 3

specify that a debt or obligation exceeding \$500 must be disclosed in the report that covers the date

2 on which the debt or obligation is incurred. 12 Debts and obligations shall be continuously reported

3 until extinguished, and shall also include a statement explaining the circumstances under which each

4 debt and obligation was incurred or extinguished. 13 A Committee shall also report a disputed debt 14

5 if the creditor has provided something of value to the political committee. 15 Until the dispute is

resolved, the committee shall disclose on the appropriate reports any amounts paid to the creditor,

any amount the political committee admits it owes, and the amount the creditor claims is owed."16

The Committee concedes that it owes SFE money, but the Committee and SFE disagree as to the amount. Since 2012, the Committee has disclosed the debt in its disclosure reports.¹⁷ In its FEC Form 8, Debt Settlement Plan, the Committee discloses \$1,830.45 owed to SFE, but does not indicate that SFE disputes the amount. The Committee volunteers to amend its Plan to indicate that the debt is disputed, although it has not yet done so.

In light of the Committee's decision to report the debt as disputed, the *de minimis* nature of the alleged reporting violation, and in furtherance of the Commission's priorities, relative to other matters pending on the Enforcement docket, we recommend that the Commission exercise its

¹² 11. C.F.R. § 104.3(d).

¹³ See 11 C.F.R. § 104.11(b).

A debt is disputed where there is an actual or potential debt or obligation owed by a political committee, including an obligation arising from a written contract, promise or agreement to make an expenditure, where there is a bona fide disagreement between the creditor and the political committee as to the existence or amount of the obligation owed by the political committee. 11 C.F.R. § 116.1(d).

^{15 11} C.F.R. § 116.10(a).

¹⁶ Id.

Although the invoice attached to the Complaint is dated March 1, 2012, the debt was first disclosed in the Committee's 2012 October Quarterly report (Page 144). The Committee consistently included the debt in its disclosure reports filed after that date. http://docquery.fec.gov/pdf/964/12972602964/12972602964.pdf.

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- prosecutorial discretion and dismiss this matter. 18 We also recommend that the Committee be
- 2 reminded to amend its Debt Settlement Plan to show the debt at issue as disputed.

RECOMMENDATIONS

- 1. Dismiss the allegation that Newt 2012 and Taylor O. Swindle in his official capacity as treasurer violated 52 U.S.C. §§ 30104(b) and 11 C.F.R. § 116.10(a);
- 2. Remind Newt 2012 and Taylor O. Swindle in his official capacity as treasurer, to file an amended Debt Settlement Plan (Form 8).
- 3. Approve the Factual and Legal Analysis;
- 4. Approve the appropriate letters; and
- 5. Close the file as to all Respondents.

Lisa J. Stevenson **Acting General Counsel**

Kathleen M. Guith Acting Associate General Counsel

4.11.17

Date

BY:

Deputy Associate General Counsel

Jeff S. Jordan

Assistant General Counsel

Attorney

Attachment: Factual and Legal Analysis

¹⁸ Heckler v. Chaney, 470 U.S. 821 (1985).

FEDERAL ELECTION COMMISSION

1	FACTUAL AND LEGAL ANALYSIS							
2 3 4	RESPONDENTS	: Newt 2012 Taylor O. Swindle a	as treasurer	MUR 7134				
5 6	I. INTRODUCTION							
7	This matter was generated by a Complaint alleging that Newt 2012 and Taylor O.							
8	Swindle in his official capacity as treasurer (the "Committee"), violated the Act by misreporting							
9	debt owed to the Committee. ¹							
10	II. FA	ACTUAL AND LEGAL	ANALYSIS					
11	The Complainant asserts that the Committee's Debt Settlement Plan, filed with the							
12	Commission, inaccurately disclosed debt owed to his company, Security Financial Enterprises,							
13	Inc. ("SFE"), for office space the Committee leased during the 2012 election cycle. ² The							
14	Complainant asserts that the Committee owes \$3,815.553 rather than \$1,830.45, the amount the							
15	Committee disclosed. ⁴ Further, the Complainant suggests that the Committee should have							
16	reported the debt as disputed if it thought it owed the lower amount. ⁵ The Complainant also							
17	states he would like full payment.6							
18	The Comr	nittee asserts that its deb	t reporting is ac	curate, the Complainant's company				
19	improperly assessed late fees, and the Complainant is improperly using the enforcement process							
	Compl. At 2	2 (June 13, 2016).						
	² Id.			•				
		Compl. Ex. E. Complainant, 385 accrued interest, for a total		unt owed is \$2,430.45, the remaining balance				
		o FEC Form 8, Debt Settleme ov/pdf/846/20160802030009		0092846.pdf (Aug. 1, 2016).				

⁵ *Id*.

⁶ *ld*.

- 1 to collect a commercial debt. The Committee offers to amend its Debt Settlement Plan to
- 2 indicate that the debt is disputed, and states that it will continue to discuss the dispute with SFE
- 3 outside of the Commission's enforcement process.8
- 4 Committee treasurers are required to file reports of receipts and disbursements in
- 5 accordance with the provisions of the Act. 9 The reports must include the amount and nature of
- 6 outstanding debts and obligations owed by or to the political committee. 10 Further, the
- 7 Commission's regulations specify that a debt or obligation exceeding \$500 must be disclosed in
- 8 the report that covers the date on which the debt or obligation is incurred. 11 Debts and
- 9 obligations shall be continuously reported until extinguished, and shall also include a statement
- 10 explaining the circumstances under which each debt and obligation was incurred or
- 11 extinguished. 12 A Committee shall also report a disputed debt 13 if the creditor has provided
- something of value to the political committee. ¹⁴ Until the dispute is resolved, the committee

Resp. at 5-6. In addition to the interest charge, the Committee disputes \$600 in payments that the Complainant does not acknowledge.

⁸ Id. at 5.

^{9 52} U.S.C. § 30104(a)(1), 11 C.F.R. § 104.1(a).

¹⁰ 52 U.S.C. § 30104(b)(8); 11 C.F.R. § 104.3(d).

¹¹ C.F.R. § 104.3(d).

¹² See 11 C.F.R. § 104.11(b).

A debt is disputed where there is an actual or potential debt or obligation owed by a political committee, including an obligation arising from a written contract, promise or agreement to make an expenditure, where there is a bona fide disagreement between the creditor and the political committee as to the existence or amount of the obligation owed by the political committee. 11 C.F.R. § 116.1(d).

¹⁴ 11 C.F.R. § 116.10(a).

- 1 shall disclose on the appropriate reports any amounts paid to the creditor, any amount the
- 2 political committee admits it owes, and the amount the creditor claims is owed."15
- The Committee concedes that it owes SFE money, but the Committee and SFE disagree
- 4 as to the amount. Since 2012, the Committee has disclosed the debt in its disclosure reports. 16
- 5 In its FEC Form 8, Debt Settlement Plan, the Committee discloses \$1,830.45 owed to SFE, but
- does not indicate that SFE disputes the amount. The Committee volunteers to amend its Plan to
- 7 indicate that the debt is disputed, although it has not yet done so.
 - In light of the Committee's decision to report the debt as disputed, the de minimis nature
- 9 of the alleged reporting violation, and in furtherance of the Commission's priorities, relative to
- 10 other matters pending on the Enforcement docket, the Commission exercised its prosecutorial
- discretion and dismissed this matter. 17 The Commission also reminds the Committee to amend
- its Debt Settlement Plan to show the debt at issue as disputed.

¹⁵ *Id*.

Although the invoice attached to the Complaint is dated March 1, 2012, the debt was first disclosed in the Committee's 2012 October Quarterly report (Page 144). The Committee consistently included the debt in its disclosure reports filed after that date. http://docquery.fec.gov/pdf/964/12972602964.pdf.

¹⁷ Heckler v. Chaney, 470 U.S. 821 (1985).